# Trust in the Judiciary and Partisan Reactions to Judicial Checks: Evidence from Argentina

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### Abstract

How does judicial behavior influence public support for the judiciary? I argue that judicial checks on the government shape citizens' attitudes about judicial institutions at large, but these effects are driven by instrumental considerations, namely partisanship. In particular, my account suggests that salient judicial checks—as specific instances of interbranch conflicts—provide citizens with instrumental information that shapes their beliefs about the broader judiciary. Thus, I hypothesize that court rulings limiting the government's power will undermine support for the judiciary among individuals aligned with the incumbent, but increase support among opposition sympathizers. I test these expectations by exploiting the timing of two judicial decisions in Argentina (enacted by a lower court and the Supreme Court), which invalidated a highly salient judicial reform promoted by the government in 2013. Using data from a survey fielded before and after the court rulings, I show that the decisions significantly decreased government supporters' trust in the judiciary, while opposition supporters increased their trust only following the Supreme Court decision. Moreover, suggestive evidence provides support for the mechanism proposed by my account—that judicial checks expose citizens to information that is primarily instrumental. This paper contributes to our knowledge of the determinants of public support for judicial institutions involved in inter-branch conflicts.

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## 1 Introduction

Understanding why people support democratic institutions is essential to many questions about political phenomena, and research on law and courts is no exception. As scholars have recognized, public evaluation of judicial institutions plays a critical role in explaining the behavior of courts and political elites in the United States and beyond (Vanberg 2001; Staton 2006; Clark 2009; Helmke 2010a; Carrubba and Zorn 2010; Krehbiel 2016). Under the premise that public support fosters judicial independence, the last decades have witnessed significant and diverse scholarly effort devoted to better understanding this relationship (Gibson, Caldeira, and Baird 1998; Stephenson 2004; Carrubba 2009; Badas 2019; Driscoll and Nelson 2023; Bartels, Horowitz, and Kramon 2023).

Central to this literature are questions about what shapes citizens' evaluation of judicial institutions writ large. Leveraging variation in institutional features, a growing body of research suggests that the performance and behavior of courts explains patterns of public trust for the judiciary (Bühlmann and Kunz 2011; Salzman and Ramsey 2013; Aydın-Çakır and Şekercioğlu 2016). Yet existing approaches are insufficient to theoretically and empirically examine why and how judicial behavior influences citizens' attitudes about the judiciary (cf. Magalhães and Garoupa 2020). This paper focuses on specific instances of court behavior (rather than on institutional characteristics) and proposes an account of how publics evaluate the judiciary in the wake of judicial checks on the government. I argue that judicial checks that limit incumbents' power affect support for judicial institutions writ large, but these effects are shaped by citizens' instrumental considerations—namely, partisanship. This is because if judicial checks are specific, salient instances of interbranch conflict, then they expose individuals to information that is fundamentally instrumental, allowing citizens to update their beliefs about the judiciary in light of such interbranch dynamics. My theory yields a main observable implication: following judicial checks on the government, we should

expect incumbents' co-partisans to withdraw support from the judiciary, while opposition co-partisans should be more supportive of that institution.

I test these theoretical expectations by studying two politically salient judicial rulings released in Argentina in 2013. The decisions, enacted by a federal lower court and the national Supreme Court, invalidated a controversial judicial reform introduced by the government. Taking advantage of the fact that the 2013 Latinobarómetro survey was fielded before and after the courts rulings, I estimate the effect of these judicial decisions on respondents' trust in the judiciary. In line with my hypotheses, the results show that, among respondents who identified as supporters of the government, those interviewed after the rulings express less trust in the judiciary than those surveyed before the court decisions. In contrast, opposition supporters show higher levels of trust in the judiciary following the supreme court ruling, but not the lower court decision. These effects substantial in magnitude and remain robust to a variety of modeling specifications. Moreover, suggestive evidence indicates that these partisan effects of the Supreme Court decision were larger among better informed respondents. These findings provide limited support for the mechanism proposed by my account—that judicial checks expose individuals to information that is primarily instrumental.

This paper makes several contributions. First, by theorizing a channel through which judicial behavior influences trust in the judiciary, and empirically testing this account, I contributes to current scholarship on the determinants of public support for the broader judicial institutions (Bühlmann and Kunz 2011; Salzman and Ramsey 2013; Aydın-Çakır and Şekercioğlu 2016; Magalhães and Garoupa 2020; Garoupa and Magalhães 2021). Moreover, this paper provides further empirical support for the recent, but influential, literature emphasizing the instrumental foundations of citizens' support for judicial institutions (see Bartels and Johnston 2020). While this work has mostly studied the United States (i.e., Armaly 2018; Christenson and Glick 2015a), my empirical attention to Argentina takes the theoretical expectations of this literature to a context that is understudied, but typical of

the developing world.<sup>1</sup> Importantly, by focusing on *politically* salient court decisions, I am able to assess specific observable implications of instrumental theories of support for courts with respect to judicial institutions involved in inter-branch conflicts. Further, my emphasis on explaining public evaluations of the broader judiciary contributes to a literature that has overwhelmingly focused on the effects of judicial decisions on citizens' attitudes towards pinnacle courts.

Second, this paper speaks to the larger literature on comparative judicial politics and the separation of powers. While a bulk of past research on Latin America has advanced our knowledge about the conditions under which courts engage in interpower conflicts (Helmke 2002; Iaryczower, Spiller, and Tommasi 2002; Couso 2003; Bill Chávez 2004; Hilbink 2007), fewer studies have explained the role of public support in such instances (Helmke 2010a; Staton 2006; Helmke and Staton 2011; Pereira 2022). Yet, to my knowledge, no prior work on the region has empirically examined whether and how specific instances of inter-branch disputes—particularly, judicial checks on the government—can influence public attitudes about the broader judiciary. That judicial challenges of the government can trigger heterogeneous partisan reactions among the citizenry has crucial implications for our understanding of the role of public support amid interpower dynamics in comparative politics (Krehbiel 2016; Vanberg 2001; Krehbiel 2019; Carrubba 2009; Staton 2006) and raises new questions about the strategic behaviors of both courts and elected officials. More broadly, my findings underscoring partisan reactions to judicial checks speak to contemporary debates on citizens' support for checks-and-balances institutions and democratic principles (Svolik 2020; Graham and Svolik 2020; Singer 2018; Mazepus and Toshkov 2022).

Finally, I also contribute to the literature that explores the impact of judicial decisions on a broad set of attitudes towards judicial institutions (i.e., Mondak 1991; Grosskopf and Mondak 1998; Gibson and Caldeira 1995; Bartels and Johnston 2013; Christenson and Glick

<sup>&</sup>lt;sup>1</sup>But see Bartels and Kramon (2020) and Bartels, Horowitz, and Kramon (2023) for notable exceptions.

2015*a*; Hitt, Saunders, and Scott 2019; Bartels, Horowitz, and Kramon 2023). While previous work has explored the effects of court decisions on public opinion focuses on attitudes about specific (usually pinnacle) tribunals, this paper examines the impact of rulings on the judicial institution writ large.

This paper proceeds as follows. In the next section, I discuss the related literature and motivate my theoretical expectations. Section 3 describes the context this paper studies and its identification strategy. Section 4 presents the main results, while Section 5 address concerns over unobserved counfounders. Section 6 discusses suggestive evidence about the mechanism at play. Section 7 concludes by suggesting avenues for future research.

# 2 Courts' Behavior and Trust in the Judiciary

To endure and ensure their efficacy, all democratic institutions require some degree of support from the public. If disapproved by a sufficient number of citizens, institutions are feeble and render impotent to achieve their goals. Lacking the 'purse and the sword,' public support is particularly important for judicial institutions. As scholars have long recognized, citizens' backing of courts nourishes autonomous judicial power (cf. Murphy and Tanenhaus 1968; Caldeira 1987; Staton 2010; Bartels 2024), a condition for judicial institutions willing to provide meaningful checks on incumbents' transgression of their constitutional authority (Gibson, Caldeira, and Baird 1998; Vanberg 2005). But, what makes citizens more prone to support judicial institutions in the first place?

Given the centrality of public support for judicial power, a great deal of attention has been devoted to understanding the determinants of citizens' evaluation of the broader, encompassing judicial institution at stake (e.g., the 'judiciary,' 'legal system,' or 'courts of law'). Existing work shows that individual-level characteristics—such as awareness, knowledge, partisanship, and experience with courts—help explain variation in public trust in such institutions (Benesh 2006; Bartels and Kramon 2020).

Yet, context matters. The properties of judicial institutions play a crucial role in explaining citizens' trust in the judiciary writ large (Bühlmann and Kunz 2011; Salzman and Ramsey 2013; Walker 2016; Fix, Randazzo, and Martin 2021; De Micheli and Taylor 2024; Driscoll, Aydın-Çakır, and Schorpp 2024). These institutional indicators—such as the levels of judicial independence, judicial accountability, or democracy—matter because they proxy the actual behavior and strategic environment of courts, which become critical information for citizens evaluating the broader judiciary. Indeed, scholars have argued that public trust in the judiciary is higher among "citizens living in countries with well-performing judiciaries" (Salzman and Ramsey 2013, 76) or where "courts and judges perform well or behave independently from any external political influences" (Aydın-Çakır and Şekercioğlu 2016, 636).

This rationale that judicial behavior informs public beliefs about the judiciary has underpinned the theoretical foundation for comparative research showing that institutional and contextual factors moderate the effect of individual-level features on attitudes about judicial institutions (Staton 2010, Ch. 5-6). For example, comparative scholars have argued that increased knowledge and awareness about courts leads to better evaluations of the judiciary only where levels of judicial independence, accountability, and democracy are higher. In contrast, in contexts where courts perform badly, non-independently, or are politically constrained, knowing more about these institutions leads to more negative views about the judiciary (Garoupa and Magalhães 2021; Salzman and Ramsey 2013; Aydın-Çakır and Şekercioğlu 2016; Staton 2010). The key idea is that public trust in the broader judicial institutions is a function of citizens' reaction to how courts actually behave: where tribunals perform as they should, publics increase their assessment of the judiciary (i.e., Bühlmann and Kunz 2011).

Nevertheless, there are important theoretical and empirical limitations to the mechanism proposed by this literature. First, by emphasizing institutional features, existing work often

relies on indirect conceptualization and measurement of court behavior.<sup>2</sup> As a consequence, actual judicial behavior is not measured but implied from each institutional environment (but see Magalhães and Garoupa 2020). Although the institutional features of courts are important on their own, this approach is problematic. In particular, institutions can often fail to provide an accurate representation of judicial behavior. For example, across both space and time, courts provide meaningful and consequential checks on government power, even in institutional environments assumed to undermine judicial power.<sup>3</sup> This phenomenon suggests that independent judicial behavior are far from rare even in the developing world (Trochev 2013), where institutional measures suggest that courts are more constrained and judicial institutions weaker. Thus, relying on institutional features can lead to incorrect inferences about actual judicial behavior, which is critical for testing the mechanism proposed—that public trust in the judiciary responds to citizens' perceptions of what courts do. To fully understand public trust in the judiciary writ large, then, it is crucial that we theorize and empirically examine how citizens evaluate specific instances of court behavior.<sup>4</sup>

A second concern about the mechanism proposed by existing work relates to the fact that citizens may well disagree about what constitutes "good" or "independent" functioning of courts. Current approaches tend to assume that citizens perceive and respond to judicial

<sup>&</sup>lt;sup>2</sup>For instance, scholars have employed the following concepts and measures: judicial independence (Bühlmann and Kunz 2011; Garoupa and Magalhães 2021), judicial system quality (Salzman and Ramsey 2013; De Micheli and Taylor 2024), and democracy level (Aydın-Çakır and Şekercioğlu 2016), which are all based, essentially, on expert ratings of each country.

<sup>&</sup>lt;sup>3</sup>In 2010, for instance, the Colombian Constitutional Court invalidated a popular referendum called by President Uribe that could have allowed him to run for a third term (Bernal 2013). In Kenya, the Supreme Court annulled the incumbent president's victory in the 2017 elections (Bartels, Horowitz, and Kramon 2023). More recently, the highest courts of Israel and Argentina have invalidated key government policies, bringing about attempts to undermine judicial independence and remove justices, respectively (Sharon 2023; Reuters 2023).

<sup>&</sup>lt;sup>4</sup>This discussion follows the criticism raised by Magalhães and Garoupa (2020), who propose employing direct, objective cross-national measures of performance gauging judicial system indicators such as resources and pending and resolved cases in courts. Like these authors, my approach emphasizes the need for more direct measures. However, as I explain in more detail below, my approach differs from Magalhães and Garoupa (2020) in that I focus on instances of judicial behavior related to interbranch politics.

behavior in an uniform fashion, which, however, may not be warranted. Even if individuals agreed on an objective evaluation of court's performance, there may exist variation in how citizens react to judicial behavior—which, in turn, influences levels of trust in the judiciary broadly conceived.

### Partisan Reactions to Judicial Checks

I propose an account of public trust in the judiciary that intends to overcome these limitations. In line with previous work, I suggest that judicial behavior influences evaluations of the broader judiciary. Yet, my argument deviates from existing scholarship in two ways. First, I focus on specific instances of inter-branch conflicts—judicial checks by which courts limit incumbents' power on salient cases—rather than on the institutional features of the judicial branch. Such an approach, I suggest, is better suited to assess whether and how courts' behavior explains variation in citizens' trust in the judiciary.

While the question of "how specific judicial decisions map onto public opinion" (Helmke 2010b, 397) has been widely studied in the literature,<sup>5</sup> existing work explores the effects of judicial rulings on public attitudes about specific (usually pinnacle) courts, which leaves understudied any impact that these decisions may have on citizens' evaluation of the judiciary as the broader, encompassing political institution at stake. This is all the more important as publics may well make inferences about the whole judicial system based on the behavior of high courts. Examining whether and how these "spill-over" effects occur, then, is critical to gain a full understanding of the public-based sources of judicial legitimacy (Gibson, Caldeira, and Baird 1998; Easton 1975), a pre-requisite for the exercise of judicial power (Staton 2010; Vanberg 2005; Bartels 2024). In addressing this question, this paper brings together scholarship studying the effects of court rulings and the literature on public opinion on judicial institutions writ large.

<sup>&</sup>lt;sup>5</sup>See, for example, Christenson and Glick (2019); Mondak (1990); Grosskopf and Mondak (1998); Mondak (1991); Bartels and Johnston (2013); Christenson and Glick (2015b); Bartels, Horowitz, and Kramon (2023).

Second, my account differs from previous work in that I relax the assumption that individuals hold homogeneous and uniform perceptions of judicial behavior. Instead, I suggest that individuals vary in how they react to instances of judicial checks, and identifying the sources of such variation helps us understand citizens' attitudes about the broader judicial institutions in the wake of judicial checks.

My theory theorizes one channel through which judicial behavior affects support for judicial institutions writ large. I argue that courts' politically salient decisions influence public trust in the judiciary, but this effect is fundamentally shaped by citizens' instrumental considerations, in particular partisanship. I suggests that these considerations dominate because of the salient nature of interbranch conflicts, where the information about courts that citizens are exposed to is primarily instrumental.

This argument builds upon two claims. First, extant recent work both in the United States and beyond has demonstrated that public evaluation of courts is endogenous to citizens' partisan preferences and support for the government (Bartels and Kramon 2020; 2022; Driscoll, Aydın-Çakır, and Schorpp 2024), and that these considerations drive public reactions to court rulings (Nicholson and Hansford 2014; Christenson and Glick 2015a; Bartels, Horowitz, and Kramon 2023). Second, I suggest that instances of interbranch conflicts provide citizens with information that is essentially instrumental: politically salient judicial checks help individuals better understand the alignment of judicial institutions relative to the government.<sup>6</sup> We have reasons to believe that this type of interpower dynamics incen-

<sup>&</sup>lt;sup>6</sup>Note that these instrumentally driven attitudes are likely to dominate even if we assume that court decisions *also* expose citizens to information about judicial impartiality or principled decision-making (Gibson, Caldeira, and Spence 2003b; Staton 2010). For instance, the experimental evidence presented by Nicholson and Hansford (2014) indicates that "partisan" images of the US Supreme Court substantially affect public acceptance of its decisions; in contrast, "legal" images do not have a consistent or substantive effect on the public. Moreover, Magalhães et al. (2023) show that judicial decisions depicted as being motivated by policy goals do *not* undermine public perceptions of fairness compared to "legalistic" framings. Finally, recent research has documented *policy*-driven variation over how citizens evaluate legal principles (Rivero and Stone 2023), and even over which court decisions individuals actually perceive as legal or apolitical (Gadarian and Strother 2023). Together, this scholarship suggests that even if individuals care about intrinsic or value-based considerations, such as impartiality or principled decision-making, these concerns may well be driven

tivizes individuals to update their beliefs about judicial institutions. When courts are called to place a check on other branches and expand their province of jurisdiction (Vallinder 1995), they venture into deciding on issues politically sensitive to sitting, powerful officials. Such involvement not only has the potential to expose courts to inter-branch disputes (Vanberg 2000), but it also makes judicial institutions more noticeable to the public eye (Grosskopf and Mondak 1998; Gibson, Caldeira, and Spence 2003b; Krehbiel 2021). Moreover, overall levels of public awareness about judicial institutions are low around the globe (Gibson, Caldeira, and Baird 1998; Bowal and Wanke 2001). Given this overall low saliency, we can expect abrupt shocks of public attention to be consequential for citizens' attitudes about the judiciary.

In sum, how courts behave and perform is crucial to understanding public evaluations of judicial institutions at large (i.e., Bühlmann and Kunz 2011; Aydın-Çakır and Şekercioğlu 2016; Garoupa and Magalhães 2021). If interbranch conflicts can be instrumentally informative to citizens, then specific instances of courts challenging incumbents should have heterogeneous effects on public support for the judiciary: supporters of the government will react negatively towards judicial checks, and those politically opposed with the government will praise courts' limits on the power of the incumbent. If this logic is sound, court rulings that impose a check on the incumbent will decrease trust in the judiciary among individuals that are politically aligned with the government, whereas such judicial checks will increase trust among those politically identified with the opposition.

**Hypothesis 1 (H1):** Exposure to court decisions against the incumbent will decrease trust in the judiciary among government supporters.

by instrumental motivations (see, i.e., Driscoll et al. 2024).

<sup>&</sup>lt;sup>7</sup>This view is consistent with recent work from Krewson and Masood (2024, 17), showing that citizens evaluate the U.S. Supreme Court *myopically*, "changing their views of the Court and even their willingness to accept decisions as authoritative from case to case."

**Hypothesis 2 (H2):** Exposure to court decisions against the incumbent will increase trust in the judiciary among opposition supporters.

# 3 Research Design

## Context: The 2013 Reform of the Argentinian Judicial Council

During the opening of the legislative year in March of 2013, Argentina's President Cristina Fernández announced a series of judicial reform bills to be sent to Congress—reforms whose overall goal was to "democratize the judiciary," but that most opposition groups saw as an attempt to undermine judicial independence and pack the federal judiciary (Llanos 2014; Elias 2015). The most controversial reform involved substantial modifications to the Argentinian Judicial Council, an inter-branch constitutional body that has played a crucial role in the selection and removal of federal lower court judges since 1998 (Bill Chávez 2007; Elias 2015; Walsh 2020). The Judicial Council is composed of members that represent Congress and the executive, as well as federal judges, attorneys, and the academic community throughout the country.

Although the Argentinian Constitution establishes which groups and institutions are to be represented in the Judicial Council (Congress, executive, judges, attorneys, and academics), a law by Congress determines the exact number of members and how those members are chosen to serve in the Council. Prior to the 2013 reforms, the Judicial Council had thirteen members. While the executive and Congress selected their members to the Council, the representatives of judges, attorneys, and academics were chosen through elections in which only their peers (that is, other sitting federal judges, licensed attorneys, and academics, respectively) were allowed to vote.

On May  $8^{\rm th}$ , 2013, with the support of parties aligned with the executive—and the

<sup>&</sup>lt;sup>8</sup>Specifically, there were six legislators (three Deputies and three Senators), one representative of the Executive, three federal judges, two attorneys representing licensed law practitioners throughout the country, and one professor representing the academic community.

disapproval of opposition parties—the Argentinian Congress passed the government's bill to reform the Judicial Council. The reform increased the number of representatives of attorneys (from two to three) and academics (from one to six) on the Judicial Council. Moreover, the new law changed the selection method of the representatives of judges, attorneys, and academics, who would now be subject to popular elections—and not chosen by their peers exclusively, as before. Also, the reform required that candidates for these seats are affiliated with a political party. After the Judicial Council reform was passed, President Fernández issued an executive order which called for elections of representatives of judges, attorneys, and academics to be carried out during the mid-term primary legislative elections in August 2013. Supporting Information (SI) B2 reproduces the Constitutional provision about the Judicial Council and summarizes the relevant changes introduced by the 2013 reform.

The reform of the Judicial Council was broadly controversial, triggering criticism from political actors opposed to the government and even legal challenges to the new law. In particular, a 'list' (e.g., party) of candidates running for attorney seats in the Judicial Council filed a lawsuit questioning the constitutional validity of the judicial reform and requested the suspension of the elections for representatives of judges, attorneys, and academics.<sup>9</sup> On June 11<sup>th</sup>, a lower district court judge ruled that the reform of the Judicial Council was in conflict with Argentina's Constitution. The judge also invalidated the call for elections concerning the representatives of judges, attorneys, and academics that the President had issued via executive order. In response, the government filed a direct appeal to the Argentinian Supreme Court, who released its decision on June 18<sup>th</sup>.<sup>10</sup> The Supreme Court's ruling upheld the lower

 $<sup>^9</sup>$ The legal file of the case is "Rizzo, Jorge Gabriel (apoderado Lista 3 Gente de Derecho) s/ acción de amparo c/ Poder Ejecutivo Nacional, ley 26.855, medida cautelar (Expte. N° 3034/13)."

<sup>&</sup>lt;sup>10</sup>Formally, this Supreme Court decision is cited as "CSJN, Fallos 336:760." The full text of the ruling is available at https://sjconsulta.csjn.gov.ar/sjconsulta/documentos/verDocumentoByIdLinksJSP.html? idDocumento=7026851 [www.perma.cc/9BF4-766T]. See also the report from the Supreme Court's Center for Judicial Information (CIJ) at www.cij.gov.ar/nota-11694-La-Corte-declar--inconstitucional-cambios-en-el-Consejo-de-la-Magistratura.html [www.perma.cc/ACZ2-PBWE].

judge's opinion, therefore striking down the Judicial Council reform and suspending the call for elections for Judicial Council representatives. These series of court rulings became known as the *Rizzo* decisions, given the plaintiff's last name.

These two judicial decisions had widespread media coverage. SI B3 shows that the three mainstream Argentinian newspapers featured both the lower court and Supreme Court decisions on their front cover the day after the rulings. More importantly, this media coverage evidenced the heightened partisan acrimony surrounding debates around the judicial decisions. In particular, government officials largely criticized the rulings, while opposition leaders applauded the court decisions. For instance, the then Chief of Staff characterized the Supreme Court ruling as an "affront to the Argentinian people," considering "inconceivable that, after 30 years of our democracy, some institutions still maintain a retrograde vision, typical of other centuries" (Télam 2013a). In contrast, the House leader of the main opposition party asserted that "the Supreme Court acted with honesty and judgmental independence, and it invalidated the [government's] attempt to subjugate the Judiciary" (Clarín 2013). The lower court ruling triggered similar reactions among actors from the government and opposition parties (see Página12 2013; LaNación 2013). 12

Furthermore, both the lower court and Supreme Court decisions were highly salient to the larger citizenry, as **Figure 1** indicates. The figure plots Google Trends data on search activity in Argentina for the term "Judicial Council" (*Consejo de la Magistratura*) from

<sup>&</sup>lt;sup>11</sup>Even President Fernández implicitly criticized the Supreme Court while giving a speech in a public event that took place two days after the ruling: she claimed that "rather sooner than later, Argentines will be able to vote democratically for *all* the political bodies of the Argentine Constitution" (Notarfrancesco 2013).

<sup>&</sup>lt;sup>12</sup>Before the June 11<sup>th</sup> decision, other judges around the country had issued rulings either striking down or upholding the judicial reform. Some of these rulings were enacted before the Latinobarómetro survey (Télam 2013b) and are therefore controlled by design; other five lower-court rulings were issued between June 4<sup>th</sup> and June 7<sup>th</sup> (Hauser 2013). Nonetheless, those specific decisions did not have widespread media coverage (especially relative to the June 11<sup>th</sup> and June 18<sup>th</sup> rulings) and were rarely commented on by political leaders, making it unlikely that respondents were exposed to judicial decisions other than the *Rizzo* rulings. Even if respondents were indeed exposed to those other rulings, this would bias *against* the effect of the *Rizzo* decisions under study.

March to June 2013 and shows that interest in the Judicial Council increased as it became politically salient. Importantly, the data also show that search activity on the Judicial Council increased notably following the lower and Supreme Court rulings (June 11th and June 18<sup>th</sup>, respectively). In sum, **Figure 1** suggests that Argentines were responsive to the political events surrounding the reform of the Judicial Council—including the court rulings

in June—and provides evidence that the judicial decisions were salient to the general public. Figure 1: Google Trends Search Activity

#### Search Activity (March-June 2013) 4/9 President sends 4/25 House 5/8 Senate 6/11 Lower 6/18 Supreme 5/27 President bill to Congress passes bill passes bill calls for elections Court ruling Court ruling 100 80 Search Hits 9 Search Term Judicial Council 4 20 0 Latinobarómetro Survey Mar Apr Jun Jul May

Note: The figure uses Google Trends data to plot search interest in the term "Judicial Council" (Consejo de la Magistratura). The data were obtained using the gtrendsR package in R (Massicotte and Eddelbuettel 2022). See SI B4 for more information on how Google Trends collects and measures search activity.

2013

#### The 2013 Latinobarómetro Survey in Argentina

While these political events were taking place in Argentina, the Latinobarómetro Corporation was interviewing individuals for their 2013 nationally representative survey. 13 The

<sup>&</sup>lt;sup>13</sup>Corporación Latinobarómetro, Santiago, Chile, www.latinobarometro.org.

survey was fielded from June 1<sup>st</sup> to June 30<sup>th</sup>, and it interviewed a total of 1, 200 Argentinian respondents. **Figure 2** displays the distribution of respondents throughout June 2013 as well as the dates the lower and supreme court rulings were released.

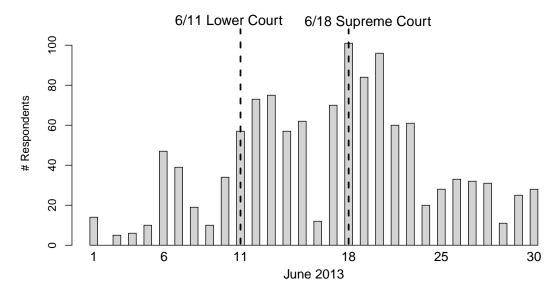


Figure 2: Distribution of Respondents during the 2013 Latinobarómetro Survey

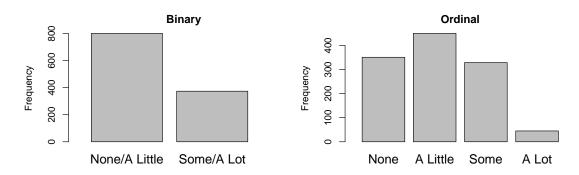
*Note:* The figure shows the distribution of Latinobarómetro respondents by date of interview. The dashed lines mark the date of the lower court and Supreme Court rulings.

Importantly, the Latinobarómetro survey included a four-point scale that asked respondents how much trust they had in the judiciary: "a lot," "some," "a little," or "no" trust. 14

<sup>&</sup>lt;sup>14</sup> The Latinobarómetro survey item I use as the dependent variable is "trust" (also referred as "confidence") in the judiciary, which has been widely used in comparative courts and public opinion (Helmke 2010b; Salzman and Ramsey 2013; Walker 2016). A rich literature in studying support for individual courts has raised concerns about using trust or confidence items to measure citizens' enduring loyalty toward judicial institutions. While I acknowledge the shortcomings of employing this item relative to measures of diffuse support or legitimacy, it is a valid outcome for this paper's purposes. First, since debates around trust items have been theoretically and empirically circumscribed to attitudes about specific, pinnacle courts (Gibson, Caldeira, and Spence 2003b; Gibson and Nelson 2015), it is not clear the extent to which criticism towards these items apply to evaluation of broader judicial institutions. Second, even if these concerns apply to the outcome examined in this paper, scholars have suggested that the trusts items reflect "a blend of short-term and long-term judgments of the institution" (Gibson, Caldeira, and Spence 2003a, 364; see also Driscoll and Nelson 2018). This implies that trust items, albeit limited, still offer valuable insights into the public's meaningful beliefs about judicial institutions. Third, theoretical debates and measures of diffuse support or legitimacy for the judiciary writ large (rather than individual tribunals) are scant (Gibson 2006; Bartels 2024). To the best of my knowledge, only Bartels and Kramon (2020) discuss a legitimacy-related measure for the broader judicial institution, which they call "support for judicial power."

**Figure 3** shows the distribution of the *Trust in the Judiciary* survey item, which I use as the outcome variable in the analyses. For simplicity, I employ the binary version, where 0 means a respondent had a little or no trust in the judiciary, and 1 reflects a lot or some trust.<sup>15</sup>

Figure 3: Trust in the Judiciary



Note: The figures show the distribution of the binary and ordinal measures of the outcome (Trust in the Judiciary) across Latinobarómetro respondents.

Taking advantage of the fact that the rulings were released while Latinobarómetro was in the field, I can divide the sample of respondents into three 'quasi-experimental' groups: a 'control' condition (respondents interviewed on or before June 11<sup>th</sup>) and two 'treatment' conditions (respondents interviewed between June 12<sup>th</sup> and June 18<sup>th</sup>, and respondents interviewed on or after June 19<sup>th</sup>). <sup>16</sup>

Moreover, the survey also included information about interviewees' partisanship. In the analyses below, I employ the indicator *Government Supporter* to denote whether a respondent is a supporter of a party aligned with the government or a supporter of an opposition party.<sup>17</sup> Even though focusing on government and opposition supporters reduces

<sup>&</sup>lt;sup>15</sup>Results are robust to employing the original ordinal measure or a (scaled) continuous version of this outcome (see **SI F2**).

<sup>&</sup>lt;sup>16</sup>Newspapers reported the rulings in the night of June 11<sup>th</sup> (lower court decision) and the evening of June 18<sup>th</sup> (Supreme Court decision). Nevertheless, removing respondents interviewed on June 11<sup>th</sup> and June 18<sup>th</sup> does not substantially affect the results (see **SI F4**).

<sup>&</sup>lt;sup>17</sup>To construct this partisanship indicator, I employ the Latinobarómetro survey item denoting which political

the sample size considerably (by dropping respondents without any partian identification), this measure has the advantage of identifying those unequivocally aligned with or opposed to the government, which is a fundamental component of theories of instrumental support for judicial institutions (see Bartels and Kramon 2020; 2022).

The timing of both the judicial invalidation of the Judicial Council reform and the Latinobarómetro survey offer an unusual opportunity to estimate the partisan reactions to the court decisions, as measured by Latinobarómetro respondents' expressed trust in the judiciary. My identification strategy exploits the fact that the *Rizzo* decisions were independent of the survey fieldwork, assigning pre- and post-*Rizzo* respondents as if randomly (Muñoz, Falcó-Gimeno, and Hernández 2020). Yet, a main concern threatens causal identification. The Latinobarómetro survey could have been administered in a way that citizens more or less prone to support the judiciary were systematically interviewed before or after the court decisions, making treated and control units fundamentally different. For instance, since the nationally representative was not conducted simultaneously around the country, it is plausible that demographically dissimilar provinces, cities, or neighborhoods were surveyed

party respondents 'belong to:' "government," "opposition," or "other/party not mentioned" (see documentation at https://www.latinobarometro.org/latContents.jsp). Although it is not explicitly stated in the Latinobarometro documentation, this item is constructed from respondents' answer to the question, "If elections were held this Sunday, which party would you vote for?" (see list of parties in SI A3). While this measure could potentially suffer from post-treatment bias (Acharya, Blackwell, and Sen 2016), such scenario is unlikely. First, balance tests show that the conditions are balanced on the partisanship indicator (see Table 1), which suggests that the rulings did not influence respondents' vote intention. Second, that court outputs shape voting behavior is inconsistent with theoretical and empirical research demonstrating that voters consider more salient factors (such as partisanship, policy issue positions, or economic performance) when casting their ballot for a given candidate. Relative to these more weighty considerations, judicial matters constitute a low-salience issue—topics on which voters tend to rely on partisan cues (Downs 1957; Mummolo, Peterson, and Westwood 2021). Moreover, Driscoll and Nelson (2023) show that, when voters are provided with information on candidates' issue positions, vote choice is practically unaffected by candidates' attempt to undermine judicial institutions.

<sup>&</sup>lt;sup>18</sup>Alternatively, the timing of the decisions could have been driven by judges' attempt to maximize its support among those interviewed by the survey. If that were the case, treatment assignment would not be "as-if" random, but driven by the strategic calculation of the courts. However, it is highly unlikely that the (lower and Supreme Court) judges knew about the 2013 Latinobarómetro survey at all, let alone the timeline of the survey administration. Moreover, the timing of the *Rizzo* decisions was not in full control of the judges, as the legal processes depended also on the actions of plaintiffs and defendants (i.e., the filing of the lawsuit).

earlier or later in the process. Indeed, although most provinces and cities have respondents in both the control or treatment groups, there are some regions that were interviewed only before or after the lower or supreme court rulings (see SI AI).<sup>19</sup> To make credible claims, however, this research design requires that Latinobarómetro respondents surveyed before the rulings are comparable to those interviewed the days following the rulings—otherwise, changes in trust in the judiciary could be an artifact of differences in other individual-level characteristics, rather than the court rulings' effects.<sup>20</sup>

To check for balance across groups, I use presumably pre-treatment survey items asked in the 2013 Latinobarómetro poll.<sup>21</sup> Table 1 displays mean values, standard deviations, and exact p-values using randomization inference tests (Young 2019). Although the groups seem fairly balanced, the table shows that there is imbalance with respect to respondents' education (more educated in treatment groups), SES ("Very good" category is more frequent in the treatment groups), and subjective income (higher in the Lower Court condition). Such imbalances are potentially problematic because research has shown that political sophistication and education are associated with support for courts (Fix, Randazzo, and Martin 2021; Benesh 2006). To deal with this concern and achieve balance across groups, the analyses presented below also employ (1) entropy weights (Hainmueller 2012) and, alternatively, (2) weights generated by genetic matching (Diamond and Sekhon 2013; Sekhon 2011). These methods help mitigate model dependency and improve balance, ensuring that the results are not driven by differences in observable covariates. Moreover, the matching specifications (which allow for matching with replacement and multiple matched control observations) employ a larger sample, which helps alleviate concerns over statistical power. While these

<sup>&</sup>lt;sup>19</sup>SI F5 and F6 show that the results are substantially similar when running the analyses only on respondents from cities with observations *both* before and after the rulings.

<sup>&</sup>lt;sup>20</sup>To account for regional-level differences, the statistical models include region (province or city) fixed effects.

<sup>&</sup>lt;sup>21</sup>See **SI A2** for more information on these survey items. The main results are robust to employing an extensive set of (potentially post-treatment) covariates (see **SI F8**).

methods address threats raised by observables, later in the paper I present analyses that tackle the concern that *unobservables* are confounding my findings.

These strategies rely on the *conditional ignorability assumption* (Muñoz, Falcó-Gimeno, and Hernández 2020): that conditional on a set of (observable) covariates related to how the Latinobarómetro survey was fielded, the rulings are independent of respondents' potential outcomes (see also Casas, Curci, and De Moragas 2024). Section 5 discusses analyses that address the concern that *unobservables* are confounding my findings.

Table 1: Covariate Balance Across Conditions

	Control		Lower C.		Supreme C.		(exact) $p$ -value	
	Mean	sd	Mean	sd	Mean	sd	Lower vs Control	Supreme vs Control
Gov. Supporter	0.782	0.415	0.724	0.448	0.741	0.439	0.288	0.457
Female	0.455	0.500	0.449	0.499	0.500	0.501	0.615	0.636
Age	44.356	16.431	43.281	17.838	43.356	17.116	0.913	0.476
Education	4.208	1.444	4.551	1.371	4.575	1.495	0.049	0.049
SES								
Bad/Very bad	0.069	0.255	0.059	0.237	0.063	0.244	0.741	0.846
Not bad	0.426	0.497	0.341	0.475	0.310	0.464	0.157	0.053
Good	0.485	0.502	0.508	0.501	0.471	0.501	0.714	0.827
Very good	0.020	0.140	0.092	0.290	0.155	0.363	0.018	0.001
Subj. Income								
Insuff. and problems	0.059	0.238	0.032	0.178	0.046	0.210	0.288	0.646
Insufficient	0.327	0.471	0.200	0.401	0.236	0.426	0.018	0.102
Just sufficient	0.535	0.501	0.665	0.473	0.575	0.496	0.030	0.526
Suff. and save	0.079	0.271	0.103	0.304	0.144	0.352	0.521	0.118
Class								
Lower	0.099	0.300	0.054	0.227	0.144	0.352	0.160	0.288
Middle-lower	0.337	0.475	0.422	0.495	0.351	0.479	0.161	0.815
Middle	0.515	0.502	0.481	0.501	0.466	0.500	0.588	0.430
Middle-upper/upper	0.050	0.218	0.043	0.204	0.040	0.197	0.824	0.716
Religion								
Agnostic/Atheist/None/NA	0.089	0.286	0.146	0.354	0.138	0.346	0.172	0.234
Catholic	0.822	0.385	0.800	0.401	0.741	0.439	0.653	0.125
Evangelic	0.069	0.255	0.038	0.191	0.075	0.264	0.246	0.872
Other	0.020	0.140	0.016	0.127	0.046	0.210	0.836	0.273
N	101		185		174			

Note: The table shows means and exact p-values (Young 2019) using randomization inference tests with 100,000 random samples.

While in studying the effects of salient judicial rulings I follow previous work,<sup>22</sup> my

<sup>&</sup>lt;sup>22</sup>For instance, past research has studied the impact of actual, salient court decisions on public attitudes

research design has the advantage of studying attitudes about the judiciary without the need to prime respondents about the court decisions—which may potentially introduce bias in respondents' evaluation of the judiciary (see Hitt, Saunders, and Scott 2019, 37; Grosskopf and Mondak 1998, 650).<sup>23</sup> Moreover, by exploiting real-world judicial rulings, this design achieves greater external validity as compared to survey and laboratory experiments that expose individuals to hypothetical court decisions (i.e., Mondak 1991; 1990; Bartels and Johnston 2013).<sup>24</sup>

These methodological features make this paper well-suited to examine both whether courts' behavior influences public evaluation of judicial institutions writ large, and whether such attitudes are driven by citizens' instrumental concerns. To the extent that my theoretical expectations with respect to these questions apply broadly, Argentina is an excellent case to empirically focus on. As SI B1 shows, Argentina is a representative case in a number of institutional and public opinion indicators both historically as well as in 2013. The country's interbranch environment and levels of support for courts have been typical in comparative perspective, outside the oft-studied environments of the United States and Western Europe. In particular, SI B1.1 suggests that overall levels of judicial independence, government compliance with court orders, and democracy in Argentina have been typical of most coun-

about both the ruling tribunal (Christenson and Glick 2019; Bartels, Horowitz, and Kramon 2023; Gibson, Caldeira, and Spence 2003b) and policy issues (Christenson and Glick 2015b; Hoekstra 1995; Hoekstra and Segal 1996; Casas, Curci, and De Moragas 2024).

<sup>&</sup>lt;sup>23</sup>Even though I am not able to empirically determine whether the Latinobarómetro respondents had the rulings in mind when being asked about their trust in the judiciary, **Figure 1** above provides evidence that the Judicial Council reform was salient during the survey period and especially so after the court decisions. Moreover, **SI B4** shows that search interest in the last name of the lower court judge and in the Supreme Court increased right after the June 11<sup>th</sup> and June 18<sup>th</sup> rulings, respectively. It is very plausible, then, that 'treated' respondents were aware of the judicial rulings at the time of the Latinobarómetro interview.

<sup>&</sup>lt;sup>24</sup>This paper's design and substance is most similar to Bartels, Horowitz, and Kramon (2023), who examine the effect of a ruling from Kenya's Supreme Court ruling—upholding the results of the 2017 presidential elections and allowing the incumbent's reelection—on respondents' support for judicial power. While these authors employ panel data, my design is limited by the cross-sectional nature of the Latinobarómetro data—and estimates between-subject change. However, whereas Bartels, Horowitz, and Kramon (2023) study a court decision in favor of the incumbent in an electoral autocracy, this paper examines the invalidation of a democratic government's policy.

tries around the world, falling between those of more consolidated democracies and those in the developing world. Similarly, public opinion data indicate that average trust in the Argentinian judiciary has been close to the mean and median values across Latin America countries (see SI B1.2).

# 4 Results

Table 2 presents the results of fitting linear probability models of the relationship between the court rulings and trust in the judiciary.<sup>25</sup> To examine the heterogeneous effects of the judicial decisions, all models include an interaction term between the treatment indicator and the government supporter variable. The columns in Table 2 show the effect of the lower court (models 1-3) and supreme court (models 4-6) rulings on respondents' trust in the judiciary. The table presents three main specifications: OLS (models 1 and 4), entropy balance weights (models 2 and 5), and multivariate matching with weights computed by genetic optimization (models 3 and 6), as discussed in the previous section.<sup>26</sup>

Table 2 shows that all the coefficients on the interaction terms between the court rulings and the co-partisanship indicator are negative and statistically significant at the 5% level or less. This result indicates that the rulings had a significant negative effect among government supporters, as compared to opposition supporters. To better understand these heterogeneous effects, **Figure 4** plots the expected average changes (first differences) in trust in the judiciary following the court decisions by respondents' partisanship.

<sup>&</sup>lt;sup>25</sup>See SI C for the full regression table of the results presented in **Table 2**. All models include controls and province fixed effects. I follow work using a similar identification strategy and employ robust standard errors clustered by city and date of interview (see Casas, Curci, and De Moragas 2024). Nevertheless, SI **F2** shows that the results are robust to clustering either by city or date of survey interview as well as using cluster bootstrap procedures (i.e., Cameron, Gelbach, and Miller 2008; Webb 2014). Results are also robust to fitting binary and ordered probit models as well as linear models using a continuous (scaled) version of the outcome (see SI F1). Moreover, results do not change when employing city, instead of province, fixed effects (SI F3) and when using an extended set of (potentially post-treatment) covariates (see C2).

<sup>&</sup>lt;sup>26</sup>See SI E for details about the entropy balancing and matching specifications.

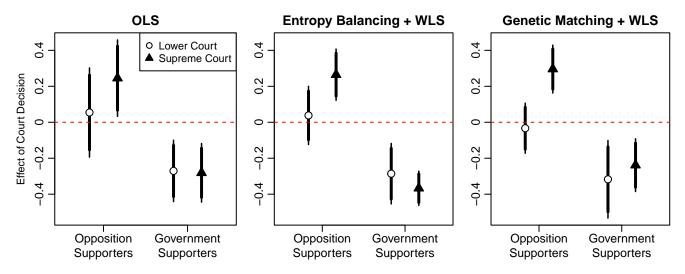
Table 2: Main Results

		Lower Co	urt	Supreme Court			
	OLS (1)	EB+WLS (2)	GM+WLS (3)	OLS (4)	EB+WLS (5)	GM+WLS (6)	
Court Ruling	0.054	0.038	-0.033	0.245*	0.265***	0.294***	
	(0.126)	(0.082)	(0.071)	(0.108)	(0.073)	(0.070)	
Government Supporter	0.463***	$0.470^{***}$	0.405**	0.464***	0.553***	0.525***	
	(0.076)	(0.069)	(0.144)	(0.045)	(0.042)	(0.085)	
C. Ruling $\times$ Gov. Supporter	-0.325**	-0.324***	-0.284*	-0.526***	-0.632***	-0.585***	
	(0.110)	(0.085)	(0.125)	(0.128)	(0.107)	(0.073)	
Constant	0.156	0.038	0.392	$-0.373^{*}$	-0.292	$-0.298^{+}$	
	(0.208)	(0.283)	(0.351)	(0.184)	(0.284)	(0.154)	
Mean(Trust)	0.416	0.416	0.449	0.418	0.418	0.425	
sd(Trust)	0.494	0.494	0.498	0.494	0.494	0.495	
Controls?	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	✓	
Province FE?	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	
Observations	286	286	372	275	275	348	
Adjusted $R^2$	0.126	0.204	0.164	0.098	0.221	0.238	

Note: Outcome: Trust in the Judiciary (0 = "A little"/"None"; 1 = "A lot"/"Some"). Robust standard errors clustered by city and date of survey interview. Controls: Age, Female, Education, SES, Subjective Income, Class, Religion (see SI A2). Models 2 and 4 employ entropy balance weights (Hainmueller 2012) (see SI E1). Models 3 and 6 employ multivariate matching (Sekhon 2011) with optimal balance weights computed using the genetic matching algorithm by Diamond and Sekhon (2013) (see SI E2). p < 0.01; p < 0.05; p < 0.01; p < 0.01; p < 0.01

Substantively, the panels in **Figure 4** show that both court rulings had significant, negative effects on government supporters' trust in the judiciary. In particular, the lower court ruling (white circle) decreased the probability of trusting the judiciary by about 0.27-0.32 (p < 0.01), and the supreme court decision (black triangle) decreased the probability of trusting the judiciary by about 0.26-0.37 (p < 0.01). These effects of are of considerable magnitude—they represent, on average, about 63% (lower court) and 70% (supreme court) of the outcome mean values and translate into average decreases more than half of a standard deviation in respondents' trust in the judiciary (lower court: 0.54; supreme court: 0.63). Together, these results provide strong support for **H1**, which predicted the judicial decisions to have a negative impact among those respondents who support the government.

Figure 4: Heterogeneous Effects of the Court Rulings



Note: The panels show the expected effect (first difference) of the lower court (white circle) and supreme court (black triangle) rulings on trust in the judiciary among government supporters and opposition supporters. The vertical axis indicates the first difference in the outcome following each judicial ruling. The panels are based on the analyses presented in the **Table 2**: models 1 and 3 (OLS, left), models 2 and 5 (EB+WLS, middle), and models 3 and 6 (GM+WLS, right). Thick and thin lines correspond to 90% and 95% confidence intervals, respectively.

Among respondents who identified as supporters of an opposition party, only the supreme court ruling had positive, statistically significant effects on public trust in the judiciary. As the table indicates, the judicial decision against the government decreased the probability of trusting the judiciary by about 0.25 (OLS model, p < 0.05) and 0.27-0.30 (EB and GM models, p < 0.001). Again, these magnitudes are not trivial, as they denote more than half of the mean value of the outcome—a positive average change of more than 0.54 standard deviations in respondents' trust in the judiciary. This finding indicates that opposition supporters were more trustful of the judicial institution after the supreme court invalidated the reform of the Judicial Council. This providing support for **H2** with respect to the supreme court decision, but not regarding the lower court ruling.

In **SI D**, I provide further suggestive evidence consistent with these heterogeneous partisan effects of the court rulings. In particular, **SI D1** shows that the supreme court

ruling had a stronger effect among those opposition supporters who identified as strongly attached to their party—yet the ruling effects among government supporters are similar regardless of their partisanship strength.

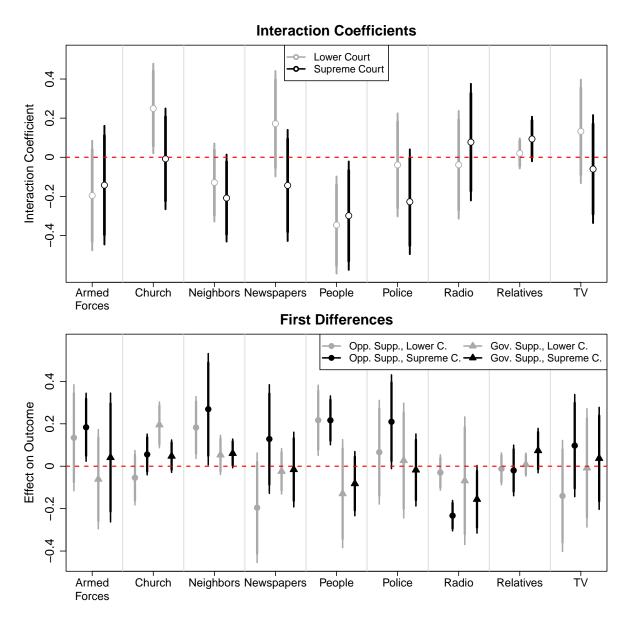
# 5 Unobserved Confounders

This paper's design relies on the assumption that, other than the covariates I balance and match on in the statistical models, there are no other omitted variables. However, I cannot reject the possibility that *unobservables* are confounding the results. In particular, it is possible that the treatment groups are unbalanced on some unobserved factors. Even though this paper's design does not allow me to rule out that possibility entirely, this section presents two sets of analyses that help me address this concern. First, I conduct placebo tests. The logic underlying this exercise is the following. If respondents in the control and treatment conditions are systematically different on some unobserved, relevant covariates, then such imbalances should show up as differences in respondents' beliefs and attitudes towards institutions and actors unrelated to the judiciary.

To examine this alternative, I run placebo regressions in which the outcome is trust in different groups and institutions (i.e., the police, church, armed forces, television, neighbors, etc.) included in the 2013 Latinobarómetro poll (see SI H1). As with the main analyses, I fit linear models with entropy balance weights.<sup>27</sup> For each outcome, Figure 5 plots the C. Ruling × Gov. Supporter interaction coefficients (upper panel) and first differences (lower panel) of the lower court (gray lines) and supreme court (black lines) rulings across government and opposition supporters. Figure 5 shows that—except for a few cases—the court rulings are insignificant predictors of government and opposition supporters' attitudes about a wide array of institutions and groups unrelated to the judiciary.

<sup>&</sup>lt;sup>27</sup>I employ a binary measure of these outcomes. These models employ controls, province fixed effects, and robust standard errors clustered by city and date of interview.

Figure 5: Placebo Tests



Note: The panels show the effect of the lower court and supreme court rulings on different outcomes across government and opposition supporters. See **SI G2** for information about these outcome items. The top panel plots the coefficient on the C.  $Ruling \times Gov$ . Supporter interaction (lower court, gray; supreme court; black) with respect to each outcome. The bottom panel plots the first differences in each outcome (lower court, gray; supreme court, black) among government supporters (triangles) and opposition supporters (circles). The panels are based on linear models using entropy balance weights. Thick and thin lines correspond to 90% and 95% confidence intervals, respectively.

Moreover, note that the magnitude of the few statistically significant coefficients and

first differences displayed in **Figure 5** is considerably smaller than the effects on public trust in the judiciary shown in **Table 2** and **Figure 4**. Most importantly, the panels do not display clear partisan trends, which suggests that any differences in the figure do not explain the main findings. Overall, these results indicate that, after accounting for imbalance on the covariates included in the main models, the treatment and control groups do not seem to be substantially different from each other. In other words, if respondents interviewed before and after the *Rizzo* decisions vary systematically in some (unobserved) characteristics, such dissimilarities are not associated with the extensive set of attitudes shown in the panels.

In addition to these placebo tests, **SI G3** presents the results of sensitivity analyses (see Cinelli and Hazlett 2020; Frank et al. 2023). These exercises also support the credibility of the main results. For example, with respect to the supreme court decision, sensitivity analyses based on  $R^2$  parameterization (**SI G3.1**) indicate that any unobserved confounders must explain at least between about 23-32% of the residual variance *both* of the treatment and of the outcome to reduce to zero the interaction coefficients reported in **Table 2**.<sup>28</sup>

More importantly, the analyses also suggest that, in most of the models, any hypothetical confounders as strong as *Government Supporter* are not sufficient to explain away the observed interaction estimates. In other models, such a hypothetical confounder would need to explain about 45% or 70% of the variation in the outcome. Given the extensively documented strong association between government co-partisanship and support for judicial institutions (i.e., Bartels and Kramon 2020; Armaly 2018; Nicholson and Hansford 2014; Sen 2017; Bartels and Kramon 2022; Driscoll, Aydın-Çakır, and Schorpp 2024), these sensitivity analysis results lend greater confidence in the main findings.<sup>29</sup> Indeed, it would be difficult

 $<sup>^{28} \</sup>rm The~quantities~must~be~about~20\text{--}29\%$  to make the observed interaction coefficients statistically insignificant at the 5% level.

<sup>&</sup>lt;sup>29</sup>Employing the approach proposed recently by Frank et al. (2023) leads to similar conclusions (see **SI G3.2**). For instance, to make the interaction coefficient statistically insignificant at the 5% level, an omitted variable would need to be correlated with the outcome at about 0.15-0.17 (lower court) or 0.34-0.43 (supreme court). For comparison, consider data from the Latinobarómetro (2008-2013). The correlations between being a

to imagine an unobserved confounder stronger than the Government Supporter indicator.

In sum, although the placebo tests and sensitivity analyses reported in this section do not conclusively rule out unobserved confounding, these exercises do provide empirical evidence against the possibility that partisan reactions to the rulings are driven by unobserved differences across treatment groups.

# 6 Exploring the Mechanism

My theory suggests that judicial checks provide citizens with information that is primarily instrumental in nature. If such information is driving the partisan reactions to the Rizzo rulings, then we should expect to see stronger effects among better informed respondents. Figure 6 provides suggestive evidence in support of this expectation by examining the impact of the Supreme Court decision across values of newspaper frequency (the number of days last week respondents read news in a newspaper) and political interest (from "not at all" to "very" interested). Assuming that these variables are valid measures of well or poorly informed the Latinobarómetro respondents were about the interbranch conflict, these data allow us to uncover suggestive patterns consistent with the information mechanism. Figure 6 reveals that, as respondents become better informed and more politically interested, the effect of the Supreme Court decision on public trust in the judiciary were larger. Notably, these effects move in opposite directions depending on whether respondents support the government or the opposition. Yet, while Figure 6 is consistent with the mechanism suggested, concerns about post-treatment bias and power demand caution in interpreting these findings.

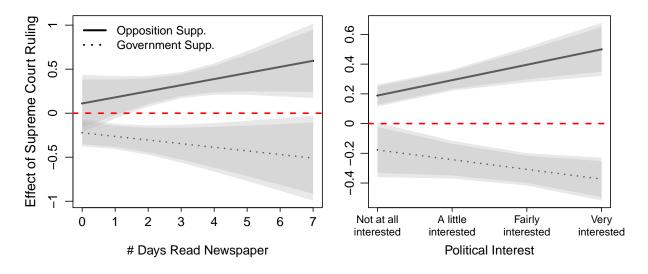
Despite these limitations, the suggestive patterns shown in the figure nicely complement

supporter of the government and trust in the judiciary are about  $\rho \approx 0.13$ .

<sup>&</sup>lt;sup>30</sup>The figure is based on models employing genetic matching weights and the extensive set of covariates with province fixed effects and robust standard errors clustered by city and date of interview. SI D2 shows that the patterns hold when employing a binary version of these moderators.

existing comparative work on judicial institutions and public opinion. Extant research shows that the relationship between courts' performance and public evaluations of the judicial institution is stronger among more aware, informed, or knowledgeable individuals (Salzman and Ramsey 2013; Aydın-Çakır and Şekercioğlu 2016; Garoupa and Magalhães 2021). The reason is that these subgroups hold more accurate beliefs about the actual functioning of courts in a given environment. Figure 6, adds another layer to this story. If the judicial behavior citizens observe provides instrumental information, this implies that more knowledgeable publics will be more likely to express more polarized views about the judiciary—regardless of whether the courts decided independently.

Figure 6: Supreme Court Ruling Effect by Newspaper Frequency and Political Interest



Note: The panels show the expected effect (first difference) of the supreme court ruling on trust in the judiciary across values of Newspaper Frequency (left panel) and Political Interest (right panel) among opposition supporters (solid line) and government supporters (dotted line). The panels are based on analyses employing genetic matching weights and the extensive set of covariates. Lighter and darker shaded areas indicate 95% and 90% confidence intervals, respectively.

### 7 Conclusion

This paper contributes to existing work on trust in the judiciary by proposing an account that explains why and how court behavior can influence public attitudes about judicial institutions writ large. The results indicate that judicial checks, as specific instances of interbranch conflict, influence public assessments of the judiciary. Importantly, the paper demonstrates that instrumental concerns (i.e., partisanship) drive citizens' reactions to judicial behavior.

This paper advances our knowledge of both the determinants of citizens' support for judicial institutions writ large and public reactions to judicial checks. This study, nonetheless, is not without limitations, which in turn suggest fruitful avenues for future research on courts and law and especially in comparative perspective. For one thing, the political context studied in this paper can limit the generalizability of the results. The fact that the reform involved changes to the judicial institution itself as well as the high saliency of the policy can suggest some upper bound effects on public trust in the judiciary. In addition, the outcome I examined—trust in the judiciary—is conventionally understood to be a measure of specific (in contrast to diffuse) public support for courts (c.f. Driscoll and Nelson 2018). To the extent that new conceptual and empirical work develops more enduring measures of citizens' attitudes about judicial institutions writ large, future research should inquire whether and how judicial checks can affect public legitimacy of the judiciary. Similarly, the data and design discussed in this paper do not allow us to examine how enduring the (partisan) effects of these rulings might be.

Second, in line with recent research by Magalhães and Garoupa (2020), this paper calls for more direct indicators of the behavior and performance of courts when studying public evaluation of the judiciary. Yet, unlike those authors, the nature of my data and design forecloses a macro or cross-national examination of how judicial checks shape public attitudes about the judiciary. Efforts oriented to the collection of aggregated measures of these indicators (that is, judicial rulings against the government) will help researchers advance the literature theoretically and empirically.

Third, despite the suggestive evidence about in the last section, the data employed in

this paper are not well-suited to fully address the causal mechanisms underlying the partisan reactions to the court rulings. Besides the mechanism discussed above, other plausible alternatives for the effects shown in this paper are that Latinobarómetro respondents took cues from their preferred political leaders (i.e., Nicholson and Hansford 2014; Clark and Kastellec 2015; Sen 2017; Armaly 2018), that interviewees ideologically disagreed with the judicial decisions themselves (i.e., Bartels and Johnston 2013; Gibson, Caldeira, and Spence 2003a; Christenson and Glick 2015a; Carrubba 2009), or media framing effects (Baird and Gangl 2006). Research examining these alternative mechanisms would make a meaningful contribution to the scholarship on support for the judiciary and public opinion.

Finally, the findings discussed in this paper raise new questions relevant for two sets of literatures. A prominent body of work has argued that public support serves as a protective mechanism for judicial institutions facing attacks from the other branches (Vanberg 2001; Krehbiel 2016; Staton 2006; Helmke 2010b). If judicial actors care about the citizenry, my results showing that judicial checks bring about public opinion costs and rewards imply that courts' strategic calculation will have take into account the partisan nature of individuals' regard for judicial institutions. While a great deal of recent work has been devoted to showing that citizens evaluate courts through partisan lenses both in the US and beyond (i.e., Nicholson and Hansford 2014; Bartels and Kramon 2020), the judicial politics literature has yet to incorporate this instrumental dynamic of public support into their models of the separation of powers, constitutional review, and judicial behavior.<sup>31</sup>

On the other hand, my results indicating that government supporters react negatively to judicial checks on incumbents, along with the possibility that political leaders can shape such attitudes (i.e., Sen 2017), raises new questions about elite behavior in the wake of politically salient court challenges, such as incumbents' compliance with judicial orders and

<sup>&</sup>lt;sup>31</sup>Alternatively, it could be the case that judicial actors do not primarily care about mass publics but seek instead to engage with other audiences (see Baum 2006; Black et al. 2016), which could explain courts' willingness to engage in potentially costly institutional conflicts.

advancement of court-curbing proposals. Future efforts in these directions will undoubtedly advance our knowledge about the role of public support for judicial institutions amid interbranch politics.

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